

Cobb County Community Development Agency Zoning Division

Case # Z-51
Public Hearing Dates:
PC: 08-07-18
BOC: 08-21-18

1150 Powder Springs St. Marietta, Georgia 30064

SITE BACKGROUND

Applicant: The Silver Manor, LLC

Phone: (678) 426-8118

Email: thesilvermanor@gmail.com

Representative Contact: Garvis L. Sams, Jr.

Phone: (770) 422-7016

Email: gsams@slhb-law.com

Titleholder: Silver Comet Enterprises, LLC

Property Location: Northeast side of Floyd Road,

southeast of Floyd Drive

Address: 4391 Floyd Road

Access to Property: Floyd Road

QUICK FACTS

Commission District: 4-Cupid

Current Zoning: NRC (Neighborhood Retail

Commercial)

Current use of property: Vacant retail building

Proposed zoning: CRC (Community Retail

Commercial)

Proposed use: Assembly Hall for Special Events with

Ancillary Offices

Future Land Use Designation: NAC (Neighborhood

Activity Center)

Site Acreage: 0.594 ac

District: 19

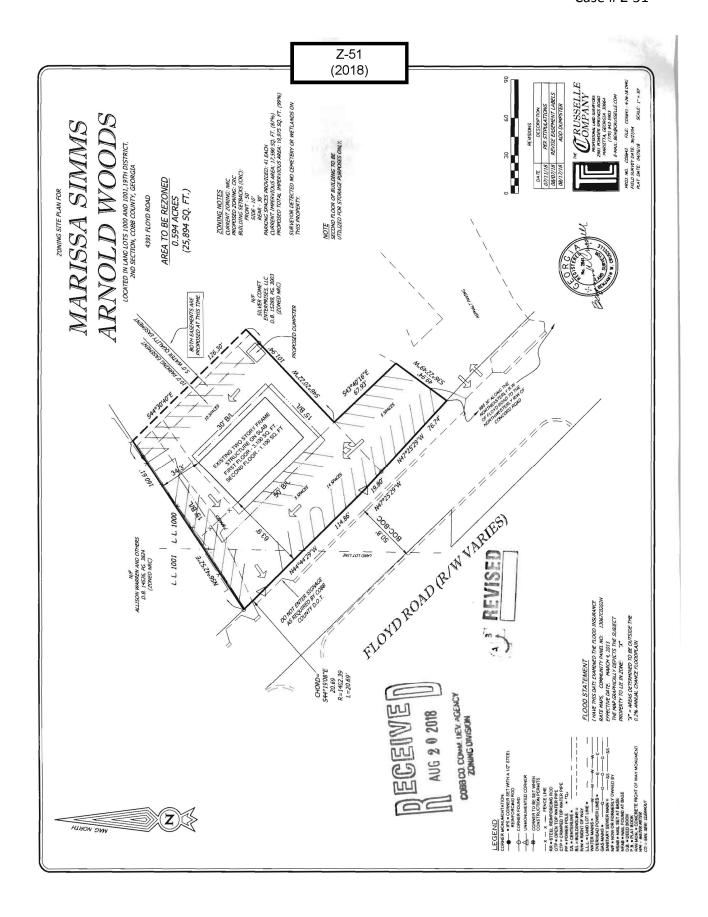
Land Lot: 1000 and 1001

Parcel #: 19100000020

Taxes Paid: Yes

FINAL ZONING STAFF RECOMMENDATION: (Zoning staff member: <u>Terry Martin, MPA</u>)

Based on the included analysis, Staff recommends **DENIAL**.



Z-51 2018-Aerial Map



North

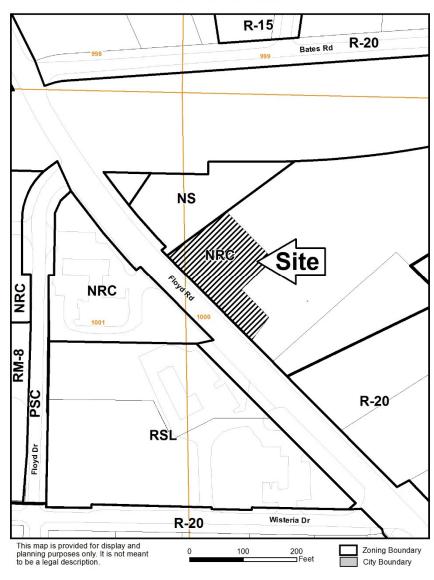
Zoning: NS (Neighborhood Shopping)

Future Land Use: NAC (Neighborhood Activity Center)

Z-51 2018-GIS



Future Land
Use: NAC
(Neighborhood
Activity Center)



EAST

Zoning: NRC (Neighborhood Retail Commercial)

Future Land
Use: NAC
(Neighborhood
Activity Center)

<u>SOUTH</u>

Zoning: NRC (Neighborhood Retail Commercial)

Future Land Use: NAC (Neighborhood Activity Center)

DEPARTMENT COMMENTS- Zoning Division

Current zoning district for the property

The NRC district is established to provide locations for convenience shopping facilities which are on properties delineated within a neighborhood activity center, community activity center or regional activity center as defined and shown on the Cobb County Comprehensive Plan: A Policy Guide, adopted November 27, 1990. These convenience shopping facilities should have retail commercial uses that have a neighborhood-oriented market and which supply necessities that usually require frequent purchasing with a minimum of consumer travel. Areas zoned for the NRC district should be located at or near an intersection within the center of a neighborhood activity center as opposed to the edge of a neighborhood activity center. The NRC district may also be used to provide step down nodal zoning away from more intensive commercial uses within a community activity center or a regional activity center. The scope at which properties are developed within the NRC district should reflect their relatively small neighborhood service area. Additionally, properties developed within the NRC district should be architecturally compatible with other nonresidential uses permitted within a neighborhood activity center as defined by the comprehensive plan and the neighborhood residences they serve.

Requested zoning district for the property

The CRC district is established to provide locations for retail commercial and service uses which are designed and oriented to serve several neighborhoods making up a community. Projects developed within the CRC district should be done so as compact unified centers. Ideally, projects developed within the CRC district should occupy a quadrant of an intersection, which is delineated within a community activity center and regional activity center as defined and shown on the Cobb County Comprehensive Plan: A Policy Guide, adopted November 27, 1990. Additionally, the desired quadrant location will provide for planned developments, one-destination shopping and service locations to serve the community, and to minimize traffic congestion.

Summary of the applicant's proposal

The applicant is proposing to utilize the existing 4,200 square-foot building as an assembly hall for special events as well as ancillary office space. The single-story, pitched roof building will be used in its condition with modifications and retrofitting as needed.

Non-residential criteria

Proposed # of buildings: 1 Proposed # of stories: 1

Total sq. footage of development: 4,200 sq. ft.

Floor area ratio: 0.16

Square footage per acre: 7,071 sq. ft.

Required parking spaces: 47

DEPARTMENT COMMENTS- Zoning Division (continued)

Proposed parking spaces: 41 with proposed parking easement

Acres in floodplain or wetlands: None Impervious surface shown: 100%

Are there any zoning variances?

Yes, the current proposal, if approved, would require the following variances:

- 1. Increase the impervious surface from 70% to 99% (existing); and
- 2. Waive the minimum number of parking spaces from the required 47 to 41.

DEPARTMENT COMMENTS- Fire Department

1. Plans must be submitted to the Fire Marshal's Office bearing the seal of an architect or engineer.

DEPARTMENT COMMENTS- Site Plan Review (County Arborist)

The property owner will be required to obtain a Land Disturbance Permit if there are any staff comments or approval stipulations which require any type of site modifications (fencing, landscaping, curb/gutter & sidewalk installation, etc.). Contact Site Plan Review, 770-528-2147.

DEPARTMENT COMMENTS- Cemetery Preservation

No comment.

DEPARTMENT COMMENTS- School System

Approval of this petition will not have an impact on the enrollment.

DEPARTMENT COMMENTS- Stormwater Management

1. Flood hazard: No

2. Flood hazard zone: Zone X

3. Drainage Basin: Tributary to Concord Creek

4. Wetlands: No

5. Streambank buffer zone: No

6. Minimize the effect of concentrated stormwater discharges onto adjacent properties.

7. Existing facility.

8. Special site conditions and/or additional comments:

• The existing site is well over the allowable impervious coverage limit. If approved, a water quality infiltration strip or similar best management practice should be installed along the downstream edge of pavement.

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DEPARTMENT COMMENTS- Planning Division

neighborhood residents and businesses. Typical land uses for these areas include small offices, limited retail, and grocery stores.				
Comprehensive Plan Designation:	Consistent 🔀	Inconsister	nt	
House Bill 489 Intergovernmental Agreement Zoning Ar Is the proposal within one-half mile of a city boundary?	mendment Notifica	ition No		
Was the city notified?	Yes	No	⊠ N/A	
Specific Area Policy Guidelines:	Yes	⊠ No		
Masterplan/ Corridor Study	Yes	⊠ No		
Design guidelines area?	Yes	⊠ No		
Does the proposal plan comply with the design requirements?	Yes	☐ No	⊠ N/A	
Is the property within an Opportunity Zone? (The Opportunity Zone is an incentive that provides \$3,500 tax credit per job in eligible areas if two or more jobs are being created. This incentive is for new or existing businesses)	Yes	⊠ No		
Is the property within an Enterprise Zone? (The Enterprise Zone is an incentive that provides tax abatements and other economic incentives for qualifying businesses locating or expanding within designated areas for new jobs and capital investment)	Yes	⊠ No		
Is the property eligible for incentives through the Commercial and Industrial Property Rehabilitation Program? (The Commercial and Industrial Property Rehabilitation Program Is an incentive that provides a reduction in ad valorem property taxes for qualifying redevelopment in eligible areas)	Yes	⊠ No		

Cobb 2040 Comprehensive Plan: The parcel is within the Neighborhood Activity Center (NAC) future land use category. The purpose of the NAC category is to provide for areas that serve

(Planning comments continued on the next page)

Note: For more information on incentives, please call the Community Development Agency- Economic Development Division at 770-528-2018 or find information online at www.cobbcounty.org/econdev.

DEPARTMENT COMMENTS- Planning Division (continued)

Special District Is this property within the Cumberland Special District #1 (hotel/motel fee)?	Yes	⊠ No
Is this property within the Cumberland Special District #2 (ad valorem tax)?	Yes	⊠ No
Is this property within the Six Flags Special Service District?	Yes	⊠ No
Dobbins Air Reserve Base Zones		
Is the property within the Dobbins Airfield Safety Zone?	Yes	No
Is the property within the Clear Zone (CZ)?	Yes	No
Is the property within the Accident Potential Zone (APZ I)?	Yes	No
Is the property within the Accident Potential Zone II (APZ II)?	Yes	No
Is the property within the Noise Zone?	Yes	No
Is the property within the Bird/Wildlife Air Strike Hazard Area (BASH)?	Yes	⊠ No

Historic Preservation

After consulting various county historic resources surveys, historic maps, archaeology surveys and Civil War trench location maps, staff finds that no known significant historic resources appear to be affected by this application.

DEPARTMENT COMMENTS- Water and Sewer

Water comments:					
Available at development:	YES	☐ NO			
Fire flow test required:	XES YES	☐ NO			
Size and location of existing water main(s): 6" ir	n Floyd Road	l			
Additional water comments: Existing water cust	tomer.				
Note: These comments only reflect what facilities were in exist install/upgrade water mains based on fire flow test results or Fir process.					
Sewer comments:					
In the drainage basin:	YES	☐ NO			
At development:	XES YES	☐ NO			
Approximate distance to nearest sewer: in Floy	d Road ROW	1			
Estimated waste generation (in G.P.D.): Average	daily flow =	+0; Peak flo	pw = +0		
Treatment plant: South Cobb					
Plant capacity:	X Yes	☐ NO			
Line capacity:	XES YES	☐ NO			
Projected plant availability:	◯ 0-5 yea	rs 🗌 5-10 y	years over 10 years		
Dry sewers required:	YES	$oxed{oxed}$ NO			
Off-site easement required:	YES*	$oxed{oxed}$ NO	*If off-site easements are required, the		
Flow test required:	YES	\boxtimes NO	developer/owner must submit easements to the CCWS for review and approval as to form		
Letter of allocation issued:	YES	\boxtimes NO	and stipulations prior to the execution of easements by the property owners. All		
Septic tank recommended by this department:	YES	⊠ NO	easement acquisitions are the responsibility of the developer/owner.		
Subject to Health Department approval:	YES	⊠ NO			

Additional sewer comments: existing sewer customer

Note: The developer/owner will be responsible for connecting to the existing county water and sewer systems, installing and/or upgrading all outfalls & water mains, obtaining onsite and/or offsite easements, and dedication of onsite and/or offsite water and sewer to Cobb County as may be required. Rezoning does not guarantee water/sewer availability or capacity unless so stated in writing by the Cobb County Water System.

DEPARTMENT COMMENTS- Transportation

REVISED 7-16-18

Roadway	Roadway classification	Speed limit (MPH)	Jurisdictional control	Min. R.O.W. requirements
Floyd Road	Arterial	40	Cobb County	100'

Roadway	Location	Average daily trips	Level of service
Floyd Road	South of Concord Road	19,650	F

Based on 2016 traffic counting data taken by Cobb County DOT for Floyd Road.

Planning Level of Service based on available Average Daily Trips using GRTA guideline thresholds. Classification thresholds for LOS A and LOS B are not available for local roads from this data source.

LOS C or D is acceptable based on GDOT Design Policy Manual criteria.

Comments and observations

Floyd Road is classified as an arterial roadway and according to the available information the existing right-of-way does not meet the minimum requirements for this classification.

Recommendations

- 1. Recommend applicant consider entering into a development agreement pursuant to O.C.G.A. 36-71-13 for dedication of the following system improvements to mitigate traffic concerns: a) donation of right-of-way on the east side of Floyd Road, a minimum of 50' from the roadway centerline upon redevelopment.
- 2. Recommend applicant be required to meet all Cobb County Development Standards and Ordinances related to project improvements.

Per section 134-122 of the Official Code of Cobb County, below is a written zoning analysis relating to the following (question in bold; the answer is not bold):

A. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property;

The zoning proposal will not permit a use that is suitable in view of the use and development of adjacent and nearby property. Other uses in the area are low intensity uses. Staff is concerned the proposal will have late night events that may affect properties in the area.

B. Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property;

The zoning proposal will adversely affect the existing use or usability of the adjacent or nearby properties. The CRC zoning district is intended for higher intensity commercial areas.

C. Whether the zoning proposal will result in a use which will or could cause an excessive burdensome use of existing streets, transportation facilities, utilities, or schools;

It is Staff's opinion that the applicant's rezoning proposal will not result in a use which would cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools. This opinion can be supported by the departmental comments contained in the analysis.

D. Whether the zoning proposal is in conformity with the policies and intent of the comprehensive plan;

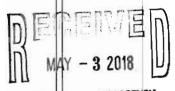
The zoning proposal is not in conformity with the policies and intent of the comprehensive plan which delineates the property to be within the NAC (Neighborhood Activity Center) future land use category. This category seeks to encourage retail commercial uses which serve neighborhood residents and businesses of a lesser intensity than the currently proposed assembly hall use.

STAFF ANALYSIS (Continued)

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal;

It is Staff's opinion that there are existing and changing conditions affecting the use and development of the property which give supporting grounds for denying the applicant's rezoning proposal. An assembly hall use remains more intense than those uses forecasted by the future land use map. The proposed use would be out of character with the type of use sought to be encouraged by the property's NRC designation.

The staff analysis and recommendation made by the Planning and Zoning Staff are only the opinions of the Planning and Zoning Staff and are by no means the final decision. The Cobb County Board of Commissioners makes the final decisions on all Rezoning and Land Use Permits at an advertised public hearing.



ZONING IMPACT STATEMENT FOR THE REZONING APPLICATION OF THE SILVER MANOR, LLC

DEV. AGENCY COMES NOW, THE SILVER MANOR, LLC, and pursuant to §134-121(a)(7)

of the Cobb County Zoning Ordinance, files this its Zoning Impact Statement, as follows:

- A. The zoning proposal will permit a utilization of the property which is suitable in the context of development and existing zonings along this section of the Floyd Road Corridor. Such as, the Shell Service Station; the former location of a bicycle rental business (Silver Comet Cycles); the Floyd Road Park & Ride Facility; and, the Nature Supply Centre.
- B. The zoning proposal will have no adverse effect or impact upon the existing uses or usability of adjacent or nearby properties. The property is located within a Neighborhood Activity Center (NAC) under Cobb County's Future Land Use Map. The subject property has contiguous and adjoining commercially zoned and utilized property to which it is adjacent and/or contiguous.
- C. The subject property to be affected by the zoning proposal has no reasonable economic use as currently zoned in that the fair market value of same falls below the range of values of similarly zoned and situated properties with equivalent utility. Additionally, the present owner of the subject property is suffering a significant economic detriment by virtue of the continuation of the present classification of NRC.

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- D. The zoning proposal will have no adverse impact upon the existing County infrastructure including, but not limited to, existing streets, transportation facilities, utilities or schools.
- E. The zoning proposal is located within a Neighborhood Activity Center (NAC) and is consistent with those uses and purposes contemplated under Cobb County's Comprehensive Land Use Plan and Future Land Use Map if limited to the utilization of the subject property solely for purposes of an Events Facility and Ancillary Office utilization.
- F. There is no substantial relationship between the existing zoning classification of NRC which limits the property in terms of its present utilization and the public health, safety and general welfare. Additionally, considered in the context of development along this section of the Floyd Road Corridor, there are no established land use planning principles or political considerations which would adversely affect the proposed zoning.

SAMS, LARKIN, HUFF & BALLI, LLP

GARVIS L. SAMS, JR.

Attorney for Applicant Ga. Bar No. 623950

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ZONING DIVISION

Application No. <u>Z-51</u>

PC: August 1, 2018 BOC: August 21, 2018

COBB CO. COMM. DEV. AGENCY **Summary of Intent for Rezoning ***

	a)	Proposed unit square-footage(s): N/A
	b)	Proposed building architecture:
	c)	List all requested variances:
art 2	Non-	residential Rezoning Information (attach additional information if needed)
rait 2.	a)	Proposed use(s): Assembly Hall for Special Events with Ancillary Offices
	b)	Proposed building architecture: Single Story with Pitched Roof (As-built with
	mo	difications and retrofitting)
	<u>c)</u>	Proposed hours/days of operation:
	<u>d</u>)	List all requested variances: None known at this time but this paragraph may be
	ame	ended if Variances are required later.
Part (3. Otl	her Pertinent Information (List or attach additional information if needed)
Part (her Pertinent Information (List or attach additional information if needed) r the Future Land Use Map ("FLUM"), the subject property is within a Neighborhood Activity Center
Part í	Unde	
Part :	Unde	r the Future Land Use Map ("FLUM"), the subject property is within a Neighborhood Activity Center
	Unde ("NA in an	r the Future Land Use Map ("FLUM"), the subject property is within a Neighborhood Activity Center C"); is adjacent and/or contiguous to other commercially zoned and utilized properties; and, is otherwise area on the FLUM which contemplates this proposed use.
	Under ("NA) in an	r the Future Land Use Map ("FLUM"), the subject property is within a Neighborhood Activity Center C"); is adjacent and/or contiguous to other commercially zoned and utilized properties; and, is otherwise area on the FLUM which contemplates this proposed use.

* Applicant specifically reserves the right to amend any information set forth in this Summary of Intent for Rezoning, or any other portion of the Application for Rezoning, at any time during the rezoning process.

Planning Commission Decision

NO. OPPOSED:	APPROVED	DENIED	DELETED TO
NO. IN SUPPORT	MOTION BY:	SECONDED:	VOTE:
Names of those Op		Comments:	
		m	dated
	Stipulation letter from	m	dateddated
	Board of Commis	sioners Decision	
NO. OPPOSED: APPROVED		DENIED	DELETED TO
NO. IN SUPPORT	MOTION BY:	SECONDED:	VOTE:
Names of those Op	pposed:	Comments:	
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