

# Cobb County Community Development Agency

Case # Z-51 Public Hearing Dates: PC: 08-07-18 BOC: 08-21-18

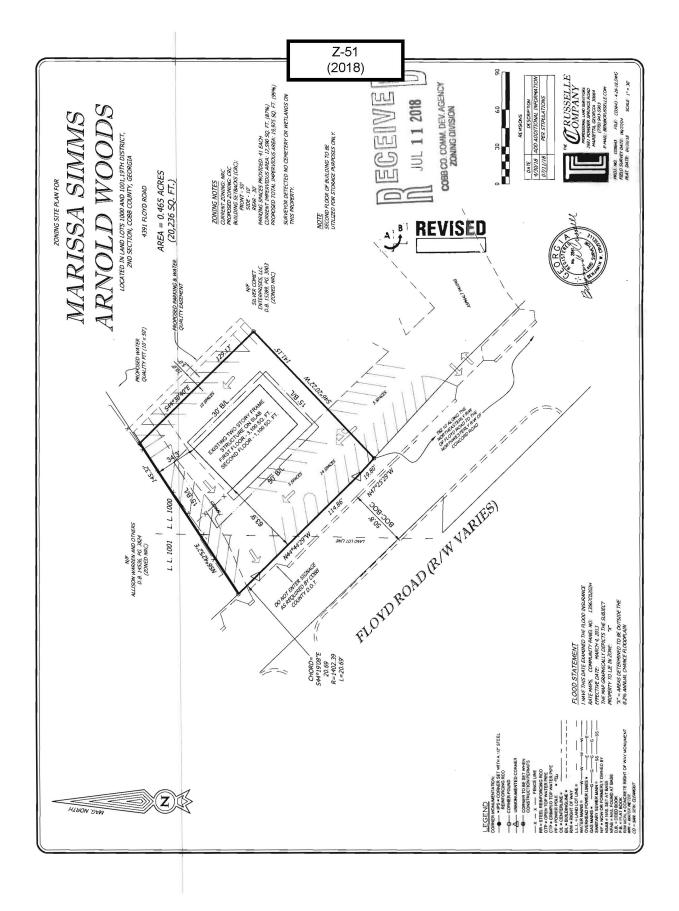
**Zoning Division** 

1150 Powder Springs St. Marietta, Georgia 30064

SITE BACKGROUND	QUICK FACTS
Applicant: The Silver Manor, LLC	Commission District: 4-Cupid
Phone: (678) 426-8118	Current Zoning: NRC (Neighborhood Retail Commercial)
Email: thesilvermanor@gmail.com	
Representative Contact: Garvis L. Sams, Jr.	Current use of property: Vacant retail building
Phone: (770) 422-7016	Proposed zoning: CRC (Community Retail Commercial)
Email: gsams@slhb-law.com	Proposed use: Assembly Hall for Special Events with Ancillary Offices
Titleholder: Silver Comet Enterprises, LLC	
Property Location: Northeast side of Floyd Road, southeast of Floyd Drive	Future Land Use Designation: NAC (Neighborhood Activity Center)
	Site Acreage: 0.465 ac
Address: 4391 Floyd Road	District: 19
Access to Property: Floyd Road	District. 19
	Land Lot: 1000 and 1001
	Parcel #: 1910000020
	Taxes Paid: Yes

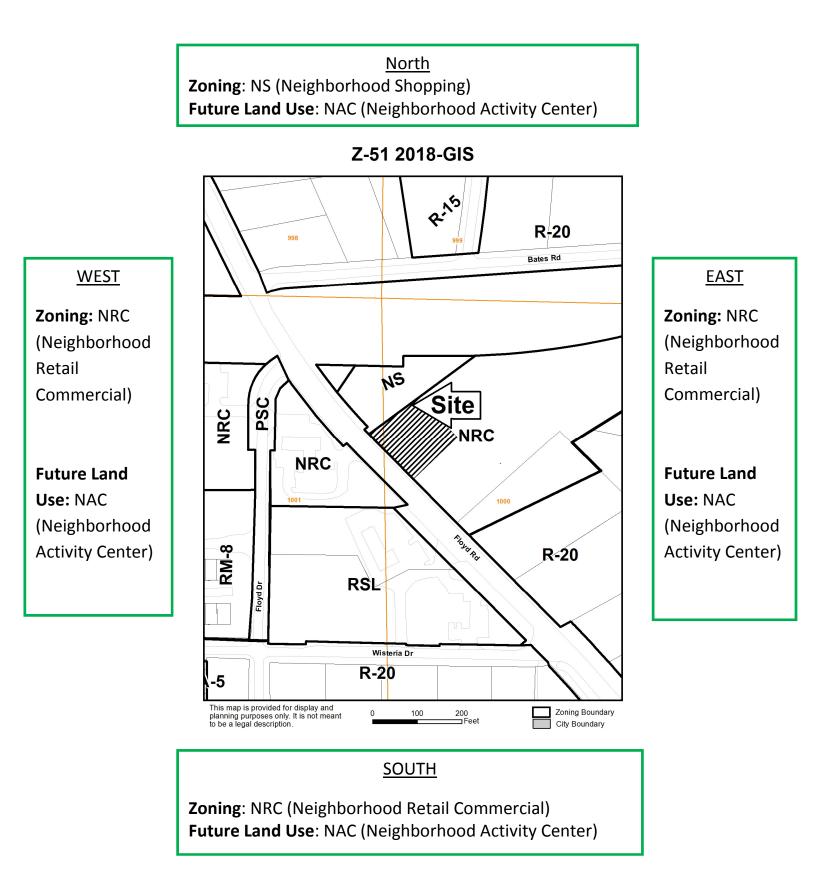
FINAL ZONING STAFF RECOMMENDATION: (Zoning staff member: <u>Terry Martin, MPA</u>)

Based on the included analysis, Staff recommends **DENIAL**.





# Z-51 2018-Aerial Map



# **DEPARTMENT COMMENTS- Zoning Division**

### Current zoning district for the property

The NRC district is established to provide locations for convenience shopping facilities which are on properties delineated within a neighborhood activity center, community activity center or regional activity center as defined and shown on the Cobb County Comprehensive Plan: A Policy Guide, adopted November 27, 1990. These convenience shopping facilities should have retail commercial uses that have a neighborhood-oriented market and which supply necessities that usually require frequent purchasing with a minimum of consumer travel. Areas zoned for the NRC district should be located at or near an intersection within the center of a neighborhood activity center as opposed to the edge of a neighborhood activity center. The NRC district may also be used to provide step down nodal zoning away from more intensive commercial uses within a community activity center or a regional activity center. The scope at which properties are developed within the NRC district should reflect their relatively small neighborhood service area. Additionally, properties developed within the NRC district should be architecturally compatible with other nonresidential uses permitted within a neighborhood activity center as defined by the comprehensive plan and the neighborhood residences they serve.

### **Requested zoning district for the property**

The CRC district is established to provide locations for retail commercial and service uses which are designed and oriented to serve several neighborhoods making up a community. Projects developed within the CRC district should be done so as compact unified centers. Ideally, projects developed within the CRC district should occupy a quadrant of an intersection, which is delineated within a community activity center and regional activity center as defined and shown on the Cobb County Comprehensive Plan: A Policy Guide, adopted November 27, 1990. Additionally, the desired quadrant location will provide for planned developments, one-destination shopping and service locations to serve the community, and to minimize traffic congestion.

### Summary of the applicant's proposal

The applicant is proposing to utilize the existing 4,200 square-foot building as an assembly hall for special events as well as ancillary office space. The single-story, pitched roof building will be used in its condition with modifications and retrofitting as needed.

### Non-residential criteria

Proposed # of buildings: 1 Proposed # of stories: 1 Total sq. footage of development: 4,200 sq. ft. Floor area ratio: 0.21 Square footage per acre: 9,032 sq. ft. Required parking spaces: 140

# **DEPARTMENT COMMENTS- Zoning Division (continued)**

Proposed parking spaces: 41 with proposed parking easement Acres in floodplain or wetlands: None Impervious surface shown: 100%

### Are there any zoning variances?

Yes, the current proposal, if approved, would require the following variances:

- 1. Increase the impervious surface from 70% to 99% (existing);
- 2. Waive the minimum number of parking spaces from the required 140 to 41; and
- 3. Allow required parking to be offsite (easement).

# **DEPARTMENT COMMENTS- Fire Department**

1. Plans must be submitted to the Fire Marshal's Office bearing the seal of an architect or engineer.

# DEPARTMENT COMMENTS- Site Plan Review (County Arborist)

The property owner will be required to obtain a Land Disturbance Permit if there are any staff comments or approval stipulations which require any type of site modifications (fencing, landscaping, curb/gutter & sidewalk installation, etc.). Contact Site Plan Review, 770-528-2147.

# **DEPARTMENT COMMENTS- Cemetery Preservation**

No comment.

# DEPARTMENT COMMENTS- School System

Approval of this petition will not have an impact on the enrollment.

# **DEPARTMENT COMMENTS- Stormwater Management**

- 1. Flood hazard: No
- 2. Flood hazard zone: Zone X
- 3. Drainage Basin: Tributary to Concord Creek
- 4. Wetlands: No
- 5. Streambank buffer zone: No
- 6. Minimize the effect of concentrated stormwater discharges onto adjacent properties.
- 7. Existing facility.
- 8. Special site conditions and/or additional comments:
  - The existing site is well over the allowable impervious coverage limit. If approved, a water quality infiltration strip or similar best management practice should be installed along the downstream edge of pavement.

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# **DEPARTMENT COMMENTS-** Planning Division

**Cobb 2040 Comprehensive Plan:** The parcel is within the Neighborhood Activity Center (NAC) future land use category. The purpose of the NAC category is to provide for areas that serve neighborhood residents and businesses. Typical land uses for these areas include small offices, limited retail, and grocery stores.

Comprehensive Plan Designation:	Consistent	Inconsistent		
House Bill 489 Intergovernmental Agreement Zoni Is the proposal within one-half mile of a city bounda		<b>otificatio</b> Yes	n 📉 No	
Was the city notified?		Yes	No	🛛 N/A
Specific Area Policy Guidelines:		Yes	🖂 No	
Masterplan/ Corridor Study		Yes	🛛 No	
Design guidelines area?		Yes	🔀 No	
Does the proposal plan comply with the design requirements?		Yes	🗌 No	N/A
Is the property within an Opportunity Zone? (The Opportunity Zone is an incentive that provides \$3,500 tax credit per job in eligible areas if two or more jobs are being created. This incentive is for new or existing businesses)		Yes	No No	
Is the property within an Enterprise Zone? (The Enterprise Zone is an incentive that provides tax abatements and other economic incentives for qualifying businesses locating or expanding within designated areas for new jobs and capital investment)		Yes	No No	
Is the property eligible for incentives through the Commercial and Industrial Property Rehabilitation Program? (The Commercial and Industrial Property Rehabilitation Progra Is an incentive that provides a reduction in ad valorem propert taxes for qualifying redevelopment in eligible areas)		Yes	No No	

Note: For more information on incentives, please call the Community Development Agency- Economic Development Division at 770-528-2018 or find information online at www.cobbcounty.org/econdev.

(Planning comments continued on the next page)

# **DEPARTMENT COMMENTS- Planning Division** (continued)

Special District Is this property within the Cumberland Special District #1 (hotel/motel fee)?	Yes	No
Is this property within the Cumberland Special District #2 (ad valorem tax)?	Yes	No
Is this property within the Six Flags Special Service District?	Yes	🔀 No
Dobbins Air Reserve Base Zones		
Is the property within the Dobbins Airfield Safety Zone?	Yes	No
Is the property within the Clear Zone (CZ)?	Yes	No
Is the property within the Accident Potential Zone (APZ I)?	Yes	No
Is the property within the Accident Potential Zone II (APZ II)?	Yes	🖂 No
Is the property within the Noise Zone?	Yes	No
Is the property within the Bird/Wildlife Air Strike Hazard Area (BASH)?	Yes	🔀 No

### **Historic Preservation**

After consulting various county historic resources surveys, historic maps, archaeology surveys and Civil War trench location maps, staff finds that no known significant historic resources appear to be affected by this application.

## **DEPARTMENT COMMENTS- Water and Sewer**

#### Water comments:

Available at development:	YES	NO NO
Fire flow test required:	🔀 YES	NO
Size and location of existing water main(s): 6" ir	ו Floyd Road	
Additional water comments: Existing water cust	tomer.	

Note: These comments only reflect what facilities were in existence at the time of this review. Developer may be required to install/upgrade water mains based on fire flow test results or Fire Department code. This will be addressed in the Plan Review process.

Sewer comments:			
In the drainage basin:	YES	NO NO	
At development:	YES	NO	
Approximate distance to nearest sewer: in Floy	d Road ROW		
Estimated waste generation (in G.P.D.): Average	e daily flow =	+0; Peak flo	ow = +0
Treatment plant: South Cobb			
Plant capacity:	🛛 Yes	NO	
Line capacity:	YES	NO	
Projected plant availability:	🔀 0-5 year	rs 🗌 5-10 y	vears 🗌 over 10 years
Dry sewers required:	YES	NO 🔀	
Off-site easement required:	YES*	NO NO	*If off-site easements are required, the developer/owner must submit easements to
Flow test required:	YES	NO 🛛	the CCWS for review and approval as to form and stipulations prior to the execution of
Letter of allocation issued:	YES	NO 🛛	easements by the property owners. All
Septic tank recommended by this department:	YES	NO 🛛	easement acquisitions are the responsibility of the developer/owner.
Subject to Health Department approval:	YES		
Additional sewer comments: existing sewer cu	stomer		

Note: The developer/owner will be responsible for connecting to the existing county water and sewer systems, installing and/or upgrading all outfalls & water mains, obtaining onsite and/or offsite easements, and dedication of onsite and/or offsite water and sewer to Cobb County as may be required. Rezoning does not guarantee water/sewer availability or capacity unless so stated in writing by the Cobb County Water System.

# **DEPARTMENT COMMENTS- Transportation**

Roadway	Roadway classification	Speed limit (MPH)	Jurisdictional control	Min. R.O.W. requirements
Floyd Road	Arterial	40	Cobb County	100'

**REVISED 7-16-18** 

Roadway	Location	Average daily trips	Level of service
Floyd Road South of Concord Road		19,650	F

Based on 2016 traffic counting data taken by Cobb County DOT for Floyd Road.

Planning Level of Service based on available Average Daily Trips using GRTA guideline thresholds. Classification thresholds for LOS A and LOS B are not available for local roads from this data source.

LOS C or D is acceptable based on GDOT Design Policy Manual criteria.

### **Comments and observations**

Floyd Road is classified as an arterial roadway and according to the available information the existing right-of-way does not meet the minimum requirements for this classification.

### Recommendations

- Recommend applicant consider entering into a development agreement pursuant to O.C.G.A. 36-71-13 for dedication of the following system improvements to mitigate traffic concerns: a) donation of right-of-way on the east side of Floyd Road, a minimum of 50' from the roadway centerline upon redevelopment.
- 2. Recommend applicant be required to meet all Cobb County Development Standards and Ordinances related to project improvements.

Per section 134-122 of the Official Code of Cobb County, below is a written zoning analysis relating to the following (question in bold; the answer is not bold):

A. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property;

The zoning proposal will not permit a use that is suitable in view of the use and development of adjacent and nearby property. Other uses in the area are low intensity uses. Staff is concerned the proposal will have late night events that may affect properties in the area.

B. Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property;

The zoning proposal will adversely affect the existing use or usability of the adjacent or nearby properties. The CRC zoning district is intended for higher intensity commercial areas.

C. Whether the zoning proposal will result in a use which will or could cause an excessive burdensome use of existing streets, transportation facilities, utilities, or schools;

It is Staff's opinion that the applicant's rezoning proposal will not result in a use which would cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools. This opinion can be supported by the departmental comments contained in the analysis.

D. Whether the zoning proposal is in conformity with the policies and intent of the comprehensive plan;

The zoning proposal is not in conformity with the policies and intent of the comprehensive plan which delineates the property to be within the NAC (Neighborhood Activity Center) future land use category. This category seeks to encourage retail commercial uses which serve neighborhood residents and businesses of a lesser intensity than the currently proposed assembly hall use.

### STAFF ANALYSIS (Continued)

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal;

It is Staff's opinion that there are existing and changing conditions affecting the use and development of the property which give supporting grounds for denying the applicant's rezoning proposal. An assembly hall use remains more intense than those uses forecasted by the future land use map. The proposed use would be out of character with the type of use sought to be encouraged by the property's NRC designation.

The staff analysis and recommendation made by the Planning and Zoning Staff are only the opinions of the Planning and Zoning Staff and are by no means the final decision. The Cobb County Board of Commissioners makes the final decisions on all Rezoning and Land Use Permits at an advertised public hearing.

# ZONING IMPACT STATEMENT FOR THE REZONING APPLICATION OF THE SILVER MANOR, LLC

of the Cobb County Zoning Ordinance, files this its Zoning Impact Statement, as follows:

- A. The zoning proposal will permit a utilization of the property which is suitable in the context of development and existing zonings along this section of the Floyd Road Corridor. Such as, the Shell Service Station; the former location of a bicycle rental business (Silver Comet Cycles); the Floyd Road Park & Ride Facility; and, the Nature Supply Centre.
- B. The zoning proposal will have no adverse effect or impact upon the existing uses or usability of adjacent or nearby properties. The property is located within a Neighborhood Activity Center (NAC) under Cobb County's Future Land Use Map. The subject property has contiguous and adjoining commercially zoned and utilized property to which it is adjacent and/or contiguous.
- C. The subject property to be affected by the zoning proposal has no reasonable
  economic use as currently zoned in that the fair market value of same falls below
  the range of values of similarly zoned and situated properties with equivalent
  utility. Additionally, the present owner of the subject property is suffering a
  significant economic detriment by virtue of the continuation of the present
  classification of NRC.

SAMS, LARKIN, HUFF & BALLI, LLP ALIMITED LIABILITY PARTNERSHIP ATTORNEYS AT LAW SUITE 100 376 POWDER SPRINGS ST. MARIETTA, GA 30064 770,422,7016

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D. The zoning proposal will have no adverse impact upon the existing County infrastructure including, but not limited to, existing streets, transportation facilities, utilities or schools.

- E. The zoning proposal is located within a Neighborhood Activity Center (NAC) and is consistent with those uses and purposes contemplated under Cobb
  County's Comprehensive Land Use Plan and Future Land Use Map if limited to the utilization of the subject property solely for purposes of an Events Facility and Ancillary Office utilization.
- F. There is no substantial relationship between the existing zoning classification of NRC which limits the property in terms of its present utilization and the public health, safety and general welfare. Additionally, considered in the context of development along this section of the Floyd Road Corridor, there are no established land use planning principles or political considerations which would adversely affect the proposed zoning.

Respectfully submitted, this the  $3^{\circ}$  day of May2018.

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SAMS, LARKIN, HUFF & BALLI, LLP

By: GARVIS L. SAMS, JR.

Attorney for Applicant Ga. Bar No. 623950

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	CE AY - 3 D. COMM. D ONING DIVI		Application No. <u>Z-56</u> PC: August 1, 2018 BOC: August 21, 2018 Summary of Intent for Rezoning *
Part 1.	Residen	tial Rez	oning Information (attach additional information if needed)
	a)	Propos	ed unit square-footage(s):N/A
	b)	Propos	ed building architecture:
	c)	List all	requested variances:
Part 2.	Non-res	idential	Rezoning Information (attach additional information if needed)
	a)	Propos	ed use(s): Assembly Hall for Special Events with Ancillary Offices
	b) modif	-	ed building architecture: Single Story with Pitched Roof (As-built with s and retrofitting)
	c)	Propos	ed hours/days of operation:
	d) amend		requested variances: None known at this time but this paragraph may be ariances are required later.
Part	Under th	ie Future	ent Information (List or attach additional information if needed) 2 Land Use Map ("FLUM"), the subject property is within a Neighborhood Activity Center
	("NAC")	); is adja	cent and/or contiguous to other commercially zoned and utilized properties; and, is otherwise
	in an ar	ea on the	FLUM which contemplates this proposed use.
Dent 4			exactly included on the proposed site plan award by the Level State or Federal Covernment?
rari 4	-	-	roperty included on the proposed site plan owned by the Local, State, or Federal Government? <u>Right-of-Ways, Government owned lots, County owned parcels and/or remnants, etc., and attach a</u>
			wing where these properties are located)
			None known at this time.

\* Applicant specifically reserves the right to amend any information set forth in this Summary of Intent for Rezoning, or any other portion of the Application for Rezoning, at any time during the rezoning process.

### Case # Z-51

	Planning Commi	ssion Decision	
NO. OPPOSED:	APPROVED	DENIED	DELETED TO
NO. IN SUPPORT	MOTION BY:	SECONDED:	VOTE:
Names of those Op	posed:	Comments:	
	Stipulation letter fror	n	dated
	Stipulation letter fror	n	dated
	Stipulation letter fror	n	dated
	Board of Commiss	sioners Decision	
NO. OPPOSED:	APPROVED	DENIED	DELETED TO
NO. IN SUPPORT	MOTION BY:	SECONDED:	VOTE:
Names of those Op	posed:	Comments:	
	Stipulation letter fror	n	dated
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