

APPLICANT: CCL Associates, LLC	PETITION NO:	Z-71
PHONE#: (678) 352-0595 EMAIL: cpitts@cclassociates.com	HEARING DATE (PC):	10-07-14
REPRESENTATIVE: Christian Pitts	HEARING DATE (BOC	C): <u>10-21-14</u>
PHONE#: (678) 352-0595 EMAIL: cpitts@cclassociates.com	PRESENT ZONING:	R-20
TITLEHOLDER: Northwest Christian Church, Inc.		
	PROPOSED ZONING:	RSL
PROPERTY LOCATION: North intersection of Shallowford Road and		
Wesley Chapel Road, and on the south side of Fricks Road	PROPOSED USE:	Residential Senior
(3535 Shallowford Road).		Living
ACCESS TO PROPERTY: Shallowford Road	SIZE OF TRACT:	5.209 acres
	DISTRICT:	16
PHYSICAL CHARACTERISTICS TO SITE: Church	LAND LOT(S):	390, <i>391</i>
	PARCEL(S):	1
	TAXES: PAID X	_ DUE
CONTIGUOUS ZONING/DEVELOPMENT	COMMISSION DISTRI	ICT: <u>3</u>

- NORTH: R-15/Single-family house and R-20/Mountain Lake Estates Subdivision
- SOUTH: R-20/Single-family hosue and Winter Chase Subdivision
- EAST: R-20/Shallowford Heights Subdivision
- **WEST:** R-20/Single-family house

OPPOSITION: NO. OPPOSED____PETITION NO:____SPOKESMAN _____

PLANNING COMMISSION RECOMMENDATION

APPROVED_____MOTION BY_____

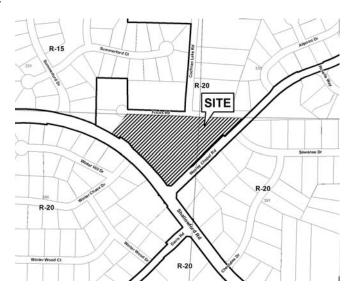
REJECTED____SECONDED____

HELD____CARRIED_____

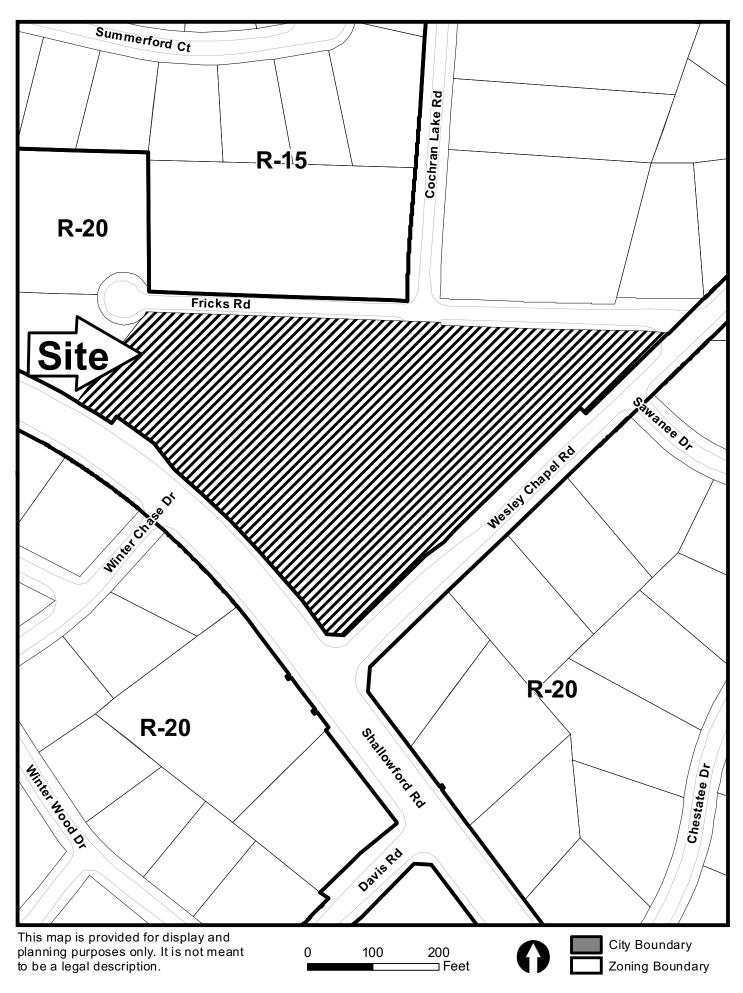
BOARD OF COMMISSIONERS DECISION

APPROVED____MOTION BY_____ REJECTED___SECONDED____ HELD___CARRIED____

STIPULATIONS:



Z-71



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PRESENT ZONING:	PETITION FOR: RSL						
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ZONING COMMENTS: Staff Member Responsible: Jason A. Campbell							
Land Use Plan Recommendation: Public In	stitutional						
Proposed Number of Units: 85	Overall Density: 16.12 Units/Acre						
Staff estimate for allowable # of units: 9	Units* Increase of: 76 Units/Lots						

*Estimate could be higher or lower based on engineered plans taking into account topography, shape of property, utilities, roadways, natural features such as creeks, wetlands, etc., and other unforeseen circumstances.

The property has been utilized as a church with a daycare for a number of years and the applicant is requesting the Residential Senior Living (RSL) zoning category for the development of a senior living facility that includes assisted living and memory impairment living. The buildings will be partially 2-story and partially 1-story. The total square footage of the buildings will be 87,000 square feet. The facility will operate 24 hours per day, seven days per week.

Cemetery Preservation: No comment.

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SCHOOL COMMENTS:

			Number of	
		Capacity	Portable	
Name of School	Enrollment	Status	Classrooms	
Elementary				
Middle				

High

• School attendance zones are subject to revision at any time.

Additional Comments:

FIRE COMMENTS:

After analyzing the information presented for a Preliminary Review, the Cobb County Fire Marshal's Office is confident that all other items can be addressed during the Plan Review Stage.

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PRESENT ZONING: R-20

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PLANNING COMMENTS:

The applicant is requesting a rezoning from and R-20 to RSL for residential senior living. The 5.209 acre site is located on the north intersection of Shallowford Road and Wesley Chapel Road.

Comprehensive Plan

The parcel is within a Public/Institutional (PI) future land use category, with R-20 zoning designation. The purpose of the Public/Institutional (PI) category is to provide for certain state, federal or local government uses and institutional land uses such as government building complexes, police and fire stations, colleges, churches, hospitals, etc.

Master Plan/Corridor Study Not applicable.

Historic Preservation

After consulting various county historic resources surveys, historic maps, archaeology surveys and Civil War trench location maps, staff finds that no known significant historic resources appear to be affected by this application. No further comment. No action by applicant requested at this time.

Design Guidelines

Is the parcel in an area with Design Guidelines?	□ Yes	■ No
If yes, design guidelines area		
Does the current site plan comply with the design	requirements?	

Incentive Zones

Is the property within an Opportunity Zone? \Box Yes ■ No The Opportunity Zone is an incentive that provides \$3,500 tax credit per job in eligible areas if two or more jobs are being created. This incentive is available for new or existing businesses.

Is the property within an Enterprise Zone? \Box Yes ■ No The Enterprise Zone is an incentive that provides tax abatements and other economic incentives for qualifying businesses locating or expanding within designated areas for new jobs and capital investments.

Is the property eligible for incentives through the Commercial and Industrial Property Rehabilitation Program?

 \Box Yes ■ No

The Commercial and Industrial Property Rehabilitation Program is an incentive that provides a reduction in ad valorem property taxes for qualifying redevelopment in eligible areas.

Special Districts

Is this property within the Cumberland Special District #1 (hotel/motel fee)? \Box Yes ■ No

Is this property within the Cumberland Special District #2 (ad valorem tax)?

 \Box Yes ■ No

APPLICANT <u>CCL Associates, LLC</u>			I	PETITI	ON NO.	<u>Z-071</u>
PRESENT ZONING <u>R-20</u>			I	PETITI	ON FOI	R <u>RSL</u>
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WATER COMMENTS: NOTE: Comments	reflect on	ly what facilitie	s were in	existence	e at the ti	me of this review.
Available at Development:		Yes] No		
Fire Flow Test Required:		Yes] No		
Size / Location of Existing Water Main(s):	6" DI / S	side of Fricks	Road			
Additional Comments:						
Developer may be required to install/upgrade water mains, base Review Process.	ed on fire flo	w test results or Fire	e Departmen	t Code. Th	nis will be re	esolved in the Plan
Keview Holess.						
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SEWER COMMENTS: NOTE: Comme	ents reflect	only what facil	ities were	in existe	nce at the	time of this review.
In Drainage Basin:	\checkmark	Yes		No		
At Development:	\checkmark	Yes		No		
Approximate Distance to Nearest Sewer:	On site					
Estimated Waste Generation (in G.P.D.):	A D F=	4200*		Peak=	: 10500	*
Treatment Plant:		Big	Creek			
Plant Capacity:	\checkmark	Available	□ N	lot Avai	lable	
Line Capacity:	\checkmark	Available	□ N	lot Avai	lable	
Proiected Plant Availability:	\checkmark	0 - 5 vears	5	- 10 vea	ars	over 10 years
Drv Sewers Reauired:		Yes	✓ N	ю		
Off-site Easements Required:		Yes*	V N		*If off-site easements are require must submit easements to CCWS	
Flow Test Required:		Yes	✓ N	Io revie	ew/approval	as to form and stipulations sution of easements by the
Letter of Allocation issued:		Yes		prop	erty owners	All easement acquisitions bility of the Developer
Septic Tank Recommended by this Departm	nent:	Yes		lo		
Subject to Health Department Approval:		Yes		lo		
Additional *for 84 beds. Additional 25 Comments:	GPD max	/day per emplo	oyee			

Developer will be responsible for connecting to the existing County water and sewer systems, installing and/or upgrading all outfalls and water mains, obtaining on and/or offsite easements, dedication of on and/or offsite water and sewer to Cobb County, as may be required. Rezoning does not guarantee water/sewer availability/capacity unless so stated in writing by the Cobb County Water System. Permit issuances subject to continued treatment plant compliance with EPD discharge requirements.

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STORMWATER MANAGEMENT COMMENTS

FLOOD HAZARD: YES NO POSSIBLY, NOT VERIFIED
 DRAINAGE BASIN: <u>Sweat Mountain Cr/Piney Grove Cr</u> FLOOD HAZARD INFO: Zone X FEMA Designated 100 year Floodplain Flood. Flood Damage Prevention Ordinance DESIGNATED FLOOD HAZARD. Project subject to the Cobb County Flood Damage Prevention Ordinance Requirements. Dam Breach zone from (upstream) (onsite) lake - need to keep residential buildings out of hazard.
WETLANDS: YES NO POSSIBLY, NOT VERIFIED
Location:
The Owner/Developer is responsible for obtaining any required wetland permits from the U.S. Army Corps of Engineer.
STREAMBANK BUFFER ZONE: 🗌 YES 🖾 NO 🗌 POSSIBLY, NOT VERIFIED
 Metropolitan River Protection Area (within 2000' of Chattahoochee River) ARC (review 35' undisturbed buffer each side of waterway). Chattahoochee River Corridor Tributary Area - County review (<u>undisturbed</u> buffer each side). Georgia Erosion-Sediment Control Law and County Ordinance - County Review/State Review. Georgia DNR Variance may be required to work in 25 foot streambank buffers. County Buffer Ordinance: 50', 75', 100' or 200' each side of creek channel.
DOWNSTREAM CONDITION
 Potential or Known drainage problems exist for developments downstream from this site. Stormwater discharges must be controlled not to exceed the capacity available in the downstream storm drainage system.
 Minimize runoff into public roads. Minimize the effect of concentrated stormwater discharges onto adjacent properties. Developer must secure any R.O.W required to receive concentrated discharges where none exist naturally
 Existing Lake Downstream Additional BMP's for erosion sediment controls will be required. Lake Study needed to document sediment levels.
Stormwater discharges through an established residential neighborhood downstream. Project engineer must evaluate the impact of increased volume of runoff generated by the proposed

project on existing downstream receiving systems.

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STORMWATER MANAGEMENT COMMENTS – Continued

SPECIAL SITE CONDITIONS

- Provide comprehensive hydrology/stormwater controls to include development of out parcels.
- Submit all proposed site improvements to Plan Review.
- Any **spring activity** uncovered must be addressed by a qualified geotechnical engineer (PE).
- Structural fill _____ must be placed under the direction of a qualified registered Georgia geotechnical engineer (PE).
- Existing facility.
- Project must comply with the Water Quality requirements of the CWA-NPDES-NPS Permit and County Water Quality Ordinance.
- Water Quality/Quantity contributions of the existing lake/pond on site must be continued as baseline conditions into proposed project.
- Calculate and provide % impervious of project site.
- Revisit design; reduce pavement area to reduce runoff and pollution.

INSUFFICIENT INFORMATION

No Stormwater controls shown

Copy of survey is not current – Additional comments may be forthcoming when current site conditions are exposed.

No site improvements showing on exhibit.

ADDITIONAL COMMENTS

1. Redevelopment of this existing church property will require meeting the current stormwater management requirements. The proposed detention pond location is on the highest portion of the site and will need to be relocated. If the existing detention pond location is used it will need to be re-designed to meet current standards.

PRESENT ZONING: R-20

_PETITION FOR: <u>RSL</u>

TRANSPORTATION COMMENTS

The following comments and recommendations are based on field investigation and office review of the subject rezoning case:

ROADWAY	AVERAGE DAILY TRIPS	ROADWAY CLASSIFICATION	SPEED LIMIT	JURISDICTIONAL CONTROL	MIN. R.O.W. REQUIREMENTS
Shallowford Road	27,300	Arterial	45 mph	Cobb County	100'
Wesley Chapel Road	3500	Minor Collector	35 mph	Cobb County	60'
Fricks Road	N/A	Local	25 mph	Cobb County	50'

Based on 2011 traffic counting data taken by Cobb County DOT (Shallowfordl Road) Based on 2011 traffic counting data taken by Cobb County DOT (Wesley Chapel Road)

COMMENTS AND OBSERVATIONS

Shallowford Road is classified as an arterial and according to the available information the existing right-of-way does not meet the minimum requirements for this classification.

Wesley Chapel Road is classified as a minor collector and according to the available information the existing right-of-way does not meet the minimum requirements for this classification.

Fricks Road is classified as a minor collector and according to the available information the existing right-of-way does not meet the minimum requirements for this classification.

RECOMMENDATIONS

Recommend applicant consider entering into a development agreement pursuant to O.C.G.A. 36-71-13 for dedication of the following system improvements to mitigate traffic concerns: a) donation of right-of-way on the north side of Shallowford Road, a minimum of 50' from the roadway centerline.

Recommend applicant consider entering into a development agreement pursuant to O.C.G.A. 36-71-13 for dedication of the following system improvements to mitigate traffic concerns: a) donation of right-of-way on the west side of Wesley Chapel Road, a minimum of 30' from the roadway centerline.

Recommend applicant consider entering into a development agreement pursuant to O.C.G.A. 36-71-13 for dedication of the following system improvements to mitigate traffic concerns: a) donation of right-of-way on the south side of Fricks Road, a minimum of 25' from the roadway centerline.

Recommend curb, gutter, and sidewalk along the Wesley Chapel Road and Fricks Road frontages.

Recommend applicant be required to meet all Cobb County Development Standards and Ordinances related to project improvements.

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STAFF RECOMMENDATIONS

Z-71 CCL ASSOCIATES, LLC

- A. It is Staff's opinion that the applicant's rezoning proposal will not permit a use that is suitable in view of the use and development of adjacent and nearby properties. The subject property is surrounded by single-family houses and subdivisions.
- B. It is Staff's opinion that the applicant's rezoning proposal will not have an adverse affect on the usability of adjacent or nearby property. The proposed use is more intense than what exists in the area and is also more intense than that result in developing the property as it is currently zoned.
- C. It is Staff's opinion that the applicant's rezoning proposal will not result in a use which would cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools. This opinion can be supported by the departmental comments contained in this analysis.
- D. It is Staff's opinion that the applicant's rezoning proposal is in conformity with the policy and intent of the *Cobb County Comprehensive Plan*, which delineates this property to be within the Public/Institutional (PI) land use category. The land use category can be attributed to the years the property has existed as a church. The proposed supportive senior living use is supposed to be developed within the Community Activity Center (CAC) or Neighborhood Activity Center (NAC) land use categories. Surrounding property are developed for single-family residential uses under the R-15 and R-20 zoning categories, which are compatible with the Low Density Residential (LDR) land use category having densities ranging from 1-2.5 units per acre. Alternatively, zoning for non-supportive residential senior living is an allowed use in land use categories other than Industrial (I), Industrial Compatible (IC), Rural Residential (RR) and Very Low Density Residential (VLDR).
- E. It is Staff's opinion that there are existing and changing conditions affecting the use and development of the property which give supporting grounds for denying the applicant's rezoning proposal. The proposed assisted senior living development is not compatible with the *Cobb County Comprehensive Plan* or the surrounding zonings and uses in this area.

Based on the above analysis, Staff recommends DENIAL

The recommendations made by the Planning and Zoning Staff are only the opinions of the Planning and Zoning Staff and are by no means the final decision. The Cobb County Board of Commissioners makes the final decisions on all Rezoning and Land Use Permits at an advertised public hearing.

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Application No. <u>Z-71</u> Oct. 2014

Summary of Intent for Rezoning

a)	Proposed unit square-footage(s):
b)	Proposed building architecture:
c)	Proposed selling prices(s):
d)	List all requested variances:
	residential Rezoning Information (attach additional information if needed)
a)	Proposed use(s): RESIDENTIAL SENIOR LIVING
b)	Proposed building architecture: SEE ATTACHED ELEVATION
-	ROPOSED.
c)	Proposed hours/days of operation: 247 AS & RESIDENTIAL
	LIVING FACILITY.
-	List all requested variances: SETBACK AND UNDISTURBED
d)	FURTHER HOD WODISIGESED
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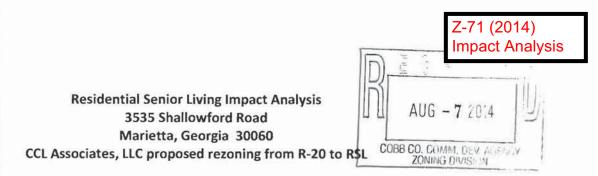
BUILDIN	26	15	TD BE	APPRO	HMATEL	4 85 UN	175
AND W	in	Bq	PARTIA	uy 2	STORY	PARTIALLY	1-STORY.
TOTAL	SQ	LARG	FOOTAG	٤ ١٢	87,0	00.	

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Part 4. Is any of the property included on the proposed site plan owned by the Local, State, or Federal Government?

(Please list all Right-of-Ways, Government owned lots, County owned parcels and/or remnants, etc., and attach a plat clearly showing where these properties are located).

NO.



For every application for rezoning involving a request for non-residential zoning district shall include a complete, written, documented analysis of the impact of the proposed rezoning with respect to each of the following matters:

a) The zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property.

The proposed rezoning is suitable in view of the use and development of nearby property. The proposed Residential Senior Living buildings will have a more residential look than the current church. The traffic for the Senior Living is substantially less than a church with assemblage occupancy.

b) Whether the zoning proposal will adversely impact the existing use or usability of adjacent or nearby property.

The zoning proposal will not affect the existing use or usability of adjacent or nearby property and is compatible with the uses already in the area.

c) Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned.

The property is currently zoned with a special use permit for a church does not have a reasonable economic use. It is currently a church and the property owner has marketed the property for sale as a church over the last 6 years and has been unable to find a church to purchase the property. The current lessor has been unable to fulfil their lease requirements due to declining growth. The current property Owner is another church in Acworth, Georgia who took ownership of the property after the previous owner, Northside Christian Church, went out of business in 2008 due to declining attendance. The nearest church is South on Shallowford Road and also went out of business and was bought by First Baptist Woodstock. They have not seen the typical or expected growth there and are contemplating selling that property also. The improvements on the property prevent the property from being sold as residential and returned to R-20 as the residential values do not support a possible purchase price.

d) Whether the zoning proposal will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools.

The property rezoning will not result in an excessive or burdensome use of existing transportation infrastructure, facilities, utilities, or schools. Existing infrastructure adequately supports similar and compatible uses in this area.

e) Whether the zoning proposal is in conformity with the policy and intent of the land use plan.

The County's Future Land Use plan shows this property to be Public / Institution which would allow the zoning and use as a public facility such as police station or firehouse, school, college, or church. The proposed change to a Residential Senior Living will bring the property back to a residential use, decrease traffic from the use as a church or school, and provide a buffer between Shallowford Road and the residential area at Fricks Road and beyond, and put the property back on the property tax roll for Cobb County.

f) Whether there are other existing or changing conditions affecting the use and development of the property, which give supporting grounds for either approval or disapproval of the zoning proposal.

The current use of the property as a Church is no longer sustainable in this area, as evidence of the 2 churches in this building failing over the last 6 years, as well as the church South of the property failing in the last 2 years and possible closure of the current church there as well. The property is no longer marketable as a Church as it has been on the market for the last six (6) years. The current property owner still has a mortgage on the property from its purchase in 2008 that prevents its sale below the current sales price to be Residential Senior Living. The Owner attempted to sell the property as residential but the residential values of the land do not include the value of the current improvements and does not support a sale as residential.

Submitted this <u>T</u> day of August, 2014.

CCL Associates, LLC

By:

Christian L. Pitts Project Director









